## STATEOFTHEFINANCES.

COMRMUNICATED TO THE SENATE, DECEMBER 18, 1821.

In obedience to the directions of the "Act supplementary to the act to establish the Treasury Department," the Secretary of the Treasury respectfully submits the following report:

## 1. OF THE REVENUE.

The nett revenue arising from imports and tonnage, internal duties, direct tax, public lands, postage, and other incidental receipts, during the year 1818, amounted to

- $\$ 26,095,20065$

| Customs, (see statement $\boldsymbol{A}^{\text {, }}$ ) | - | - \$21,828,451 48 |
| :---: | :---: | :---: |
| Arrears of internal duties, | - | 947,946 33 |
| Arrears of direct tax, | - | 263,926 01 |
| Public lands, exclusive of Mississippi stock, | - | 2,464,527 90 |
| Dividend on stock in the Bank of the United States, | - | 525,000 00 |
| Postage, and other incidental receipts, | - | 65,348 93 |

That which accrued from the same sources during the year 1819 amounted to

| Customs, (see statement A, |  | - |  | 7,116,702 |
| :---: | :---: | :---: | :---: | :---: |
| Arrears of internal duties, |  | - |  | 227,444 |
| Arrears of direct tax, |  | - |  | 80,850 |
| Public lands, exclusive of Mississippi |  | - |  | 3,274,422 |
| First instalment from the Bank of the stock in that bank, |  | - |  | 675,000 |
| Postage, and other incidental receipts, |  | - |  | 61,280 |

And that which accrued from the same sources during the year 1820 amounted to
$15,284,54629$

| Customs, (see statement A, | \$12,449,556 |
| :---: | :---: |
| Arrears of internal duties, (see statement $B$, ) | 104,172 07 |
| Arrears of direct tax, (see statement B,) | 31,286 82 |
| Public lands, exclusive of Mississippi stock, (see statement C, | 1,635,871 61 |
| Second and third instalments from the Bank of the United States, | 1,000,000 |
| Postage, and other incidental receipts, (see statement B, | 63,659 |

It is estimated that the gross amount of duties on merchandise and tonnage, which accrued during the first three quarters of the present year, exceeds $\$ 14,088,000$.
The payments into the Treasury, to the 30 th September last, have amounted to

- \$16,219,197 70
viz:

| Customs, Public land |  |  |  |  | - \$10,068,394 85 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | sissippi sto |  | - |  | 940,980 |  |
| Arrears of in | al | direct tax, | - |  | - | 69,867 |  |
| Bank dividen |  | - | - | - | - | 105,000 |  |
| Incidental re |  | - |  | - |  | 21,581 |  |
| Repayments, | - | - |  | - |  | 13,373 |  |
| Loan, | - | - | - | - |  | 5,000,000 |  |

And the payments into the Treasury, during the fourth quarter, are estimated at
$3,595,27814$


Making the total amount estimated to be received into the Treasury during the year 1821, Which, added to the balance in the Treasury on the 1st of January last, of -
$-\quad 19,814,47584$
$-\quad 1,198,46121$
$-\quad 21,012,93705$

## Makes the aggregate amount of -

The application of this sum for the year 1821 is estimated as follows, viz:
The payments to the 30 th of September have amounted to -

- $\$ 15,655,28847$
viz:
$\$ 1,772,71730$
Civil, diplomatic, and miscellaneous, -
Military service, including fortifications, ordnance, In-
dian Department, revolutionary and military pen-
sions, arming the militia, and arrearages prior to the 1st of January, 1817,
Naval service, including the gradual increase of the
navy, - - $\quad$ - 2,603,592 75
Public debt, including $\$ 591,61130$ of Mississippi stock, $6,406,11264$

During the fourth quarter it is estimated that the payments will amount to - $\$ 3,580,00000$


Naking the aggregate amount of
Which, being deducted from the above sum of $\$ 21,012,93705$, will leave in the Treasury, on the 1st day of January next, a balance estimated at

But, of the balances of appropriations for the service of the year 1821, necessary to effect the object of those appropriations, exclusive of balances which will not be required, and which have been deducted from the estimates of the year 1822, or will be carried to the account of the surplus fund, there remains the sum of $\$ 2,268,61128$, which is an existing charge upon the revenue of 1821, and exceeds the balance estimated to be in the Treasury on the 1st day of January next by $\$ 490,96270$.

## II. OF THE PUBLIC DEbT.

The funded debt which was contracted before the year 1812, and which was umredeemed on the 30th of September, 1820, as appears by statement No. 1, amounted to
$\$ 20,570,62712$
And that contracted subsequently to the 1st of January, 1812, and unredeemed on the 30th of September, 1820, amounted, as appears by the same statement, to

70,654,933 65
Making the aggregate amount of - - - - $\quad$ - $\quad$ - 21, 225,560 77
Which sum agrees with the amount stated in the last annual report as unredeemed on the 1 st of October, 1820 , excepting the sum of $\$ 3866$ which was then short estimated, and which has since been corrected by actual setulement.

In the fourth quarter of the year there was added to the above the sum of -
457,74795
In six and seven per cent. stocks for Treasury notes brought into the Trea-
sury and cancelled, - $\quad$ - $\quad$ - $\$ 3,28029$
In five per cent. stock, under the act of May 15,1820 , - $-454,56766$

Making
And there was paid in the fourth quarter the sum of -
viz:
Deferred stock reimbursed, - - . - - \$249,4015s
Payments on account of the Louisiana stock, - . - 139,49063

-     -         - 91,683,30872

388,892 21

Making the public debt unredeemed on the 1st of January, 1821, as per statement No. 2,
91,294,416 51 $4,739,77638$ From the 1st of January to the 30 dh of September, inclusive, there has been added the sum of viz:
Three per cent. stock for interest on registered debt,

| - | $\$ 2601$ |
| :--- | :--- |
| - | - |

Treasury note six and seven per cent. stock, - - 4,45407
Loan authorized by act of 3d March, 1821, -

viz:
Reimbursement of deferred stock during the same period, - . - \$276,737 15
Payments on account of Louisiana stock,

- 2,071,360 00

Making the public debt which was unredeemed on the 1st of October, 1821, as per estimate No. 3, To which will be added, in the fourth quarter, Treasury note six per cent. stock issued,

From which will be deducted, in the fourth quarter, the sum of
viz:

| Reimbursement of deferred stock, | - | - | - |
| :--- | :--- | :--- | :--- |
| Residue of Louisiana stock, |  |  |  |

Making the amount of the public debt unredeemed on the 1st of January, 1822, as estimated, - $\$ 93,423,60573$
The Treasury notes yet outstanding are estimated, as appears by estimate No. 4, at $\qquad$
$\$ 28,49500$
The awards made by the commissioners appointed under the several acts of Congress for the indemnification of certain claimants of public lands in the Mississippi Territory amount to Of which there have been received at the General Land Office, in stock, -\$2,442,535 39 And there have been paid at the Treasury - And there have been paid at the
Making, together,
$\$ 4,282,15112$

4,177,026 24
And leaving outstanding on the 30th of September, 1821, as per statement No. 5, -

## 3. Of the estimates of the public revenue and expenditures for the year 1822.

The diminution of the revenue from imports and tonnage, which occurred in 1819, advanced with progressive sorce through 1820, and reached its lowest point of depression in the first quarter of the present year. The duties secured in that quarter were $\$ 727,000$ less than those of the correspondent quarter of 1820 , whilst the amount secured in the second and third quarters exceeded that of the same period of the preceding year by $\$ 1,172,000$; thus
presenting, on the 30 th of September Jast, an aggregate excess of $\$ 445,000$ for the first three quarters of 1821; which sum, there is just reason to believe, will be considerably augmented at the end of the year.

Whilst the duties bave progressively increased, the debentures chargeable upon them have considerably diminished: the amount of debentures issued from the 1st of January to the 30 th of September last being $\$ 952,000$ less than was issued during the same period of the preceding year.

The same causes which, in 1819 and 1820, effected so great a reduction of the revenue arising from imports and tonnage, were felt, in an equal degree, in the sale of the public lands. Those who, from an anticipation of their resources previously to those years, were unable to purchase foreign merchandise, wcre equally incapable of purchasing public lands, or of discharging debts contracted with the Government by purchases antecedently made.

In the annual report of the Treasury, at the commencement of the last session of Congress, the receipts from the public lands for the year 1821 were estimated at $\$ 1,600,000$, if no change should be made by law affecting the obligations which the purchasers were then under to be punctual in their payments. But, at the close of that session, an act was passed for the relief of the purchasers of public lands, which so far impaired that obligation as to induce the Committee of Ways and Means to estimate the proceeds of that source of revenue at only $\$ 800,000$. It has been shown, however, that the receipts to the 30th of September last have exceeded $\$ 940,000$, and those of the whole year are now estimated at $\$ 1,300,000$.

This result in relation to the public lands, and the improvement which has taken place in the revenue arising from imports and tonnage, indicate a favorable change in the condition of the nation, from which a progressive increase of the public revenue may be confidently anticipated.
Independently, however, of any such increase, the facts disclosed by the fiscal operations of the year, some of which have been enumerated, warrant the conclusion that the receipts of the year 1822 may be estimated at -
$\$ 16,110,00000$


The expenditures of the year 1822 are estimated at

## Civil, diplomatic, and miscellaneous,

viz:

Naval service, including the gradual increase of the navy,

1,664,297 00
5,722,857 01.

2,452,410 27

The receipts of the year will therefore exceed the estimated expenditure by -
which, after discharging the difference between the balance in the Treasury on the Ist of January, 1822, and the balance of appropriations chargeable upon it, will leave in the Treasury on the 1st of January, 1823, a balance estimated at $\$ 671,37550$.

It is, however, proper to state, that in the estimate for the naval service only $\$ 200,000$ of the annual appropriation of $\$ 500,000$ for the gradual increase of the navy is included; but that of the amount estimated by the Secretary of War, a sum larger than the balance of that appropriation is for arrearages for revolutionary pensions and the Indian Department, which will not be embraced in the estimates for the year 1823.

The expenditure of the two succeeding years, it is believed, will not exceed that of the year 1822, unless a further expenditure shall in the intermediate time be authorized by law. But in the expenditure of the year 1822, and also of 1823 and 1824, no part of the annual appropriation of $\$ 10,000,000$ constituting the sinking fund is comprehended, except what is necessary to discharge the interest of the public debt and the reimbursement of the six per cent. deferred stock. On the 1st of January, 1825, and the three succeeding years, the debt contracted during the years $1812,1813,1814$, and 1815 becomes redeemable at the will of the Government. These sums greatly exceed the amount of the sinking fund applicable in those years to the redemption of the public debt. As the current value of the five per cent. stock created during the last and present years exceeds that of the seven per cent. stock and of the six per cent. stock of 1812 and 1813, it is presumed that the holders of those stocks will be disposed to exchange them for an equal amount of five per cent. stock, redeemable at such periods as to give full operation to the sinking fund as at present constituted. According to this view of the subject, $\$ 24,000,000$ of the stocks which will be redeemable in the years 1825 and 1826 may be exchanged for five per cent. stock, redeemable one-third on the 1st of January, 1831, and one-third on the same day of 1832 and of 1833. This exchange of six per cent. stock, if effected on the 1st of January, 1823, will produce an annual reduction of the interest of the public debt from that time to the first mentioned period of $\$ 240,000$, and an aggregate saving through the whole period of $\$ 2,160,000$. If the whole of the seven per cent. stock should be exchanged, the saving will be considerably increased.

If such an exchange of stock should be deemed inexpedient or impracticable, a saving of equal if not greater extent may be effected in the years $1825,1826,1827$, and 1828 , by borrowing at the rate of five per cent. in the first and each successive year a sum equal to the difference between the amount redeemable and that portion of the sinking fand applicable to its redemption: the five per cent. stock so created to be redeemable at such periods as to give full operation to the sinking fund, until the whole of the public debt shall be redeemed. If the five per cent. stock shall during those years be above par, a saving beyond that proposed to be effected by the exchange of stock in 1822 will be secured, to the extent of that difference, by the latter process.

But it is possible that the progressive increase of the revenue which has been anticipated, and which is necessary to the full operation of the sinking fund, may not be realized. In that event, the public expenditure authorized by law may, after the 1st of January, 1825 , exceed the public revenue.

The remedy in such case must be, 1st, An increase of the public revenue, by an addition to the existing impositions; or, $2 \mathrm{~d}, \mathrm{~A}$ reduction of the sinking fund.

1st. A general revision and correction of the duties imposed upon foreign merchandise seem to be required. Many of the articles which pay but fifteen per cent. ad valorem ought, in justice as well as policy, to be placed at twenty-
five per cent., which is the duty paid upon the principal articles of woollen and cotton manufactures. The same observation is applicable to some of the articles which pay twenty per cent. ad valorem. A correction of the existing duties, with a view to an increase of the public revenue, could hardly fail to effect that object to the extent of nearly $\$ 1,000,000$ annually. It is highly probable; however, that an increase of duty on some of those articles might eventually cause a reduction of the revenue; but this can only take place where similar articles are manufactured in the country. In that event, domestic manufactures will have been fostered, and the general ability of the community to contribute to the public exigencies will have been proportionately increased.

2 d . If it should be deemed expedient to reduce the sinking fund, in preference to the imposition of additional duties, it may be satisfactory to know that an annual appropriation for that object of $\$ 8,000,000$, commencing on the Ist January, 1825, will extinguish the whole of the public debt, exclusive of the three per cent. stock, in the year 1819. Should the sinking fund be reduced to $\$ 8,000,000$, an exchange of $\$ 36,000,000$ of six per cent. for five per cent. stock may be effected in the course of the year 1822, if the present price of the latter stock should continue, without diminishing in any degree the operation of that fund in the redemption of the public debt. Such an exchange would reduce the interest, annually, $\$ 360,000$.

The loan of $\$ 5,000,000$, which was authorized by the act of the 3 d of March, 1821, has been obtained at an average premium of nearly 5.59 per cent., upon the issue of five per cent. stock, redeemable at the will of the Government after the 1st of January, 1835.

All which is respectfully submitted.
W. H. CRAWFORD.

Treasury Department, December 10, 1821.
A.

A statement exhibiting the amount of duties which accrued on merchandise, tomnage, passports, and clearances; of delentures issued on the exportation of foreign merchandise; of payments for bounties and allowances; and of expenses of collection, during the years 1818, 1819, and 1820.

| Years. | Duties on |  |  | Debentures issued. | Bounties and allowances. | Gross revenue. | Expenses of collection. | Nett revenue. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Merchandise. | Tonnage. | Passports,\&c. |  |  |  |  |  |
| 1818 | Dollars. ${ }_{\text {25,798,490 }} \mathbf{7 9}$ | Dollars. 260,878 81 | Dollars. $14,030$ | Dollars. $3,343,93808$ | Dollars. $154,58789$ | Dollars. <br> 22,574,873 63 | $\begin{aligned} & \text { Dollars. } \\ & 746,422 \quad 15 \end{aligned}$ | Dollars. $21,828,45148$ |
| 1819 | 21,228,683 28 | 131,217 51 | 8,640 | 3,301,812 42 | 167,100 01 | 17,899,628 36 | 782,925 40 | 17,116,702 96 |
| 1820 | 16,533,390 92 | 168,827 96 | 10,528 | 3,286,965 34 | 209,003 39 | 13,216,778 15 | 767,222 00 | 12,449,556 15 |

A statement showing the amount of American and foreign tonnage employed in the foreign trade of the United States, during the years 1818, 1819, and 1820.


## A a.

A statement exhibiting the value and quantities, respectively, of merchandise on which duties actually accrucd during the year 1820, (consisting of the difference between articles paying duty, imported, and those entitled to druwback, re-exported;) and also of the nett revenue which accrued that year from duties on merchandise, tonnage, passports, and clearances.

| Merchandise paying duties ad valorem. |  |  |  |  | Dollars. | Dollars. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 509,237 dollars, at $7 \frac{1}{2}$ per cent., | - - | - | - | - | 35,360 48 |  |
| 9,407,288 dollars, at 15 per cent., | .- - | - | - | - | 1,411,093 20 |  |
| 2,400,789 dollars, at 20 per cent., | - - | - | - | - | 480,157 80 |  |
| 8,980,075 dollars, at 25 per cent., | - - | - | - | - | 2,245,018 75 |  |
| 831,098 dollars, at 30 per cent., | - - | - | - | - | 249,329 40 |  |
| 22,128,487 dollars. |  |  |  |  |  |  |
| 1. Wines, 1,754,322 gallons, at 27.96 cents average, |  | - | - | - | 490,573 50 |  |
| 1. Wines, 2. Spirits, 1,754,322 gallons, at a | average, | - | - | - | 1,728,565 81 |  |
| 3. Molasses, 10,786,905 gallons, at 5 | average, - | - |  | - | 539,345 25 |  |
| 3. Teas, 4,891,447 pounds, at 3 | nts average, | - | - | - | 1,568,414 32 | . |
| Coffee, 13,291,857 pounds, at 5 | average, - | - | - | - | 664,592 85 |  |
| 4. Sugar, 51,537,888 pounds, at 3 | ts average, |  |  | - | 1,575,345 23 |  |
| 5. Salt, 4,019,569 bushels, at 20 | average, | - | - | - | 1,803,913 80 |  |
| 6. All other articles, - - | - | - | - | - | 1,146,800 34 | 8,517,551 10 |
|  |  |  |  |  |  |  |
|  |  |  |  |  |  | 12,938,510 73 |

STATEMENT—Continued.


Explanatory statements and notes.


Explanatory statements and notes-continued.


Statement of moneys received into the Treasury from internal revenue and other objects, during the year 1820.


Treasury Department, Register's Office, November 12, 1821.
JOSEPH NOURSE, Register.

## C.

Statement of moneys received from the sales of public lands during the year 1820.

| From Washington, Mississippi, | - | - | - | - | - | - | \$116,104 31 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Huntsville, Alabama, | - | - | - | - | - | - | 62,586 43 |
| St. Stephen's, do. - | . | - | - | - | - | - | 70,308 25 |
| Cahawba, do. - | - | - | - | - | - | - | 998,130 97 |
| Cincinnati, Ohio, - | $\sim$ | - | - | - | - | - | 133,694 55 |
| Chilicothe, do. - | - | - | - | - | - | - | 36,689 62 |
| Zanesville, do. - | - | - | - | - | - | - | 71,106 22 |
| Steubenville, do. - | - | - | - | - | - | - | 42,143 41 |
| Wooster, do. - | - | - | - | - | - | - | 60,912 09 |
| Marietta, do. - | . | - | - | - | - | - | 12,795 38 |
| Delaware, do. - | - | - | - | - | - | - | 37,819 35 |
| Piqua, do. - | - | - | - | - | - | - | 3,100 00 |
| Jeffersonville, Indiana, | - | - | - | - | - | - | 148,832 26 |
| Vincennes, do. - | - | - | - | - | - |  | 133.61080 |
| Brookville, do. - | - | - | - | - | - | - | 117,980 36 |
| Shawneetown, Illinois, | - | - | - |  | - |  | 37,782 53 |
| Kaskaskia, do. - | - | - | - |  | - |  | 67,073 34 |
| Edwardsville, do. - | - | - | - | - | - | - | 29,499 28 |
| Franklin, Missouri, - | - | - | - | - | - | - | 89,075 59 |
| St. Louis, do. - | - | - | - | - |  |  | 59,569 91 |
| Detroit, Michigan, - | - | - | - | - | - | - | 7,056 96 |
|  |  |  |  |  |  |  | \$1,635,871 61 |

Treasury Department, Register's Office, December 11, 1821.
JOSEPH NOURSE, Register.
No. I.
Statement of the debt of the United States on the 1st of October, 1820.


No. 2.
Statement of the debt of the United States on the 1st of January, 1821.


Treasury Department, Register's Office, November 12, 1821.
JOSEPH NOURSE, Register.
No. 3.
Estimate of the funded debt of the United States, October 1, 1821.

(a) Stock issued, and premium obtained thercon, in pursuance of the act of the $3 d$ March, 1821.

Where sold. At Philadelphia Philadelphia, New York, Boston, Washington,

| Amount of stock issued. |  |
| ---: | ---: |
| - | $\$ 4,000,00000-$ |
| - | $282,70000-$ |
| - | 351,50000 |
| - | $100,00000-$ |
| - | $1,09630-$ |
|  | $\$ 4,735,29630$ |
|  | 264,70370 |

Treasury Derartabnt, Register's Office, November 12, 1821.

No. 4.
Estimate of the amount of Treasury notes outstanding, November 1, 1821.


The balance estimated by Mr. Nourse as outstanding on the 1st November, 1820, is
\$27,656
To which add amount estimated to be in the Branch at Washington and the Union Bank of New Hamp-
shire, after deducting the estimated amount of interest thereon, -
Deduct the nett amount, exclusive of interest, ascertained to be in the Branch Bank on the
2 ,
91,318
2d December, 1820, per report No. 42,245, - - -
Difference arising from the interest being short estimated, $\quad$ - $\quad-\quad$ - $\quad$, 7,787
Deduct amount received since Ist November, 1820, at the office of the First Auditor, at the Branch Bauk,
Washington, and by the Register of the Treasury, for stock issued,
35,443
6,948
$\$ 26,495$
Treasury Departhent, Register's Office, November 12, 1821.
JOSEPH NOURSE, Register.
No. 5.
Statement of the stock issued under the act of Congress entitled "An act supplementary to the act for the indemnification of certain claimants of public lands in the Mississippi Territory," passed on the 3d March, 1815.


Treasury Department, Recister's Office, November 12, 1821.

